1	FINANCE COMMITTEE SUBSTITUTE
2	FOR
3	Senate Bill No. 437
4	(By Senators Kessler (Mr. President) and Hall,
5	By Request of the Executive)
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7	[Originating in the Committee on Finance;
8	reported February 27, 2012.]
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12	A BILL to amend and reenact \$16-1-4 of the Code of West Virginia,
13	1931, as amended; to amend said code by adding thereto a new
14	article, designated §16-5H-1, §16-5H-2, §16-5H-3, §16-5H-4,
15	\$16-5H-5, $$16-5H-6$, $$16-5H-7$, $$16-5H-8$ and $$16-5H-9$; to amend
16	and reenact §30-1-7a of said code; to amend and reenact
17	§30-5-3 of said code; to amend and reenact §60A-3-308 of said
18	code; to amend and reenact $\$60A-9-3$, $\$60A-9-4$, $\$60A-9-5$ and
19	§60A-9-7 of said code; to amend said code by adding thereto
20	three new sections, designated §60A-9-4a, §60A-9-5a and
21	\$60A-9-8; to amend and reenact \$60A-10-3, \$60A-10-4,
22	\$60A-10-5, \$60A-10-7, \$60A-10-8 and \$60A-10-11 of said code;
23	and to amend and reenact $§61-12-10$ of said code, all relating
24	to substance abuse generally; addressing the regulation of
25	opioid treatment programs in this state; updating rules for

opioid treatment program facilities to require clinical

models, education quidelines, recovery and training requirements for treatment facility staff and treatment limitations and requirements; addressing the licensing and oversight of chronic pain management clinics; creating the Chronic Pain Clinic Licensing Act; providing definitions; establishing requirements for ownership, licensure, operation and management of pain management clinics; establishing limitations on the dispensing of controlled substances at a pain management clinic; requiring annual inspections of pain management clinics; exemptions from the act; providing for suspension or revocation of a pain management clinic license and setting forth due process requirements; providing for prohibitions on practicing at or operating a pain management clinic under certain circumstances; providing civil penalties regarding pain management clinics; providing for notice requirements to applicable licensing boards; requiring rules for the licensure of pain management clinics; removing requirement of certain licensed or certified health care professionals to complete continuing education course work on the subject of end-of-life care; requiring certain licensed or certified health care professionals to complete drug diversion best practice prescribing of controlled training and substances training; requiring certain licensing boards to drug diversion training and best establish prescribing of controlled substances training; requiring a valid practitioner-patient relationship to exist prior to

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compounding or dispensing prescriptions; requiring that buprenophine combined with naloxone prescribed or dispensed for treatment for opioid addiction be in the form sublingual film unless medically contraindicated of September 1, 2012; clarifying certain circumstances that do not establish a valid practitioner-patient relationship; requiring certain persons to submit information to the Controlled Substances Monitoring Program database within twenty-four hours; requiring additional information to be submitted to the Controlled Substances Monitoring Program database; clarifying that reporting is required for certain amounts of drugs dispensed to patients; requiring verification of certain information reported to the Controlled Substances Monitoring Program database; providing certain requirements and training for law-enforcement officials in order to access the Controlled Substances Monitoring Program database; permitting the Controlled Substances Monitoring Program Database Review Committee to query the Controlled Substances Monitoring Program database; requiring the Board of Pharmacy review the Controlled Substances Monitoring Program database in order to issue certain reports; permitting the Board of Pharmacy to share certain information contained in the Controlled Substances Monitoring Program database with the Department of Health and Human Resources; requiring the Board of Pharmacy to establish an advisory committee; setting forth the membership of the advisory committee; outlining the

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advisory committee's scope and duties; requiring the Board of Pharmacy to create a Controlled Substances Monitoring Program Database Review Committee; setting forth the membership of the review committee; outlining the review committee's scope, powers and duties; requiring the Board of Pharmacy to promulgate certain legislative rules; permitting prescribing practitioners to notify law enforcement of certain violations with immunity; requiring the Board of Pharmacy to provide annual reports to the Legislature; requiring various boards that regulate professions with prescriptive authority to require persons licensed by the board to conduct an initial search of the Controlled Substances Monitoring Program database when prescribing a course of treatment that includes prescribing of pain-relieving controlled substances and an annual search of the Controlled Substances Monitoring Program database for certain patients; setting forth penalties for failing to search the Controlled Substances Monitoring Program database in certain circumstances; establishing a felony offense and penalties for unauthorized access, use information contained in the Controlled disclosure of Substances Monitoring Program database; creating Fight Substance Abuse Fund and setting forth permissible uses for fund; defining terms and updating definitions in Methamphetamine Laboratory Eradication Act; establishing reduced monthly amount restrictions on the sale, transfer, dispensing or possession of ephedrine, pseudoephedrine and

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phenylpropanolamine by pharmacies; establishing criminal penalties for purchasing, receiving or possessing certain quantities of ephedrine, pseudoephedrine phenylpropanolamine; establishing criminal penalties for pharmacies, wholesalers or other entities which sell, transfer or dispense a product under certain circumstances; amending the restrictions on the sale, transfer or delivery of certain designated precursors to the manufacture of methamphetamine or other controlled substances; requiring offer of patient counseling by a pharmacist upon the sale, transfer or delivery certain designated precursors to the manufacture of methamphetamine or other controlled substances; requiring certain processing requirements of pharmacists, pharmacy pharmacy technicians; establishing use and requirements of the Multi-State Real-Time Tracking System; pharmacies and retail establishments requiring t.o electronically submit certain information to the Multi-State Real-Time Tracking System; requiring pharmacies and retail establishments to stop pending sales under circumstances; limiting liability of retailers utilizing the Multi-State Real-Time Tracking System under certain circumstances; requiring pharmacies or retail establishments maintain written logs or electronic record-keeping databases under certain circumstances; providing supersession and preemption of all local laws, ordinances and regulations pertaining to the sale of certain substances; amending

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1 reporting requirements and requiring real-time electronic reporting of information; providing 2 certain for 3 enforcement access to information pertaining to the sale of 4 certain substances; allowing sheriffs and designees access to 5 the database; requiring the National Association of Drug 6 Diversion Investigators to forward certain records to the West 7 Virginia State Police and provide real-time access to the 8 Multi-State Real-Time Tracking System to law enforcement; 9 requiring the West Virginia State Police to submit an annual report with data and statistics on methamphetamine use, 10 11 production and distribution; and requiring the chief medical 12 officer to provide notice to the Controlled Substance 13 Monitoring Program Database Review Committee in the case of a 14 death caused by overdose.

15 Be it enacted by the Legislature of West Virginia:

That \$16-1-4 of the Code of West Virginia, 1931, as amended, 17 be amended and reenacted; that said code be amended by adding 18 thereto a new article, designated \$16-5H-1, \$16-5H-2, \$16-5H-3, 19 \$16-5H-4, \$16-5H-5, \$16-5H-6, \$16-5H-7, \$16-5H-8 and \$16-5H-9; that 20 \$30-1-7a of said code be amended and reenacted; that \$30-5-3 of 21 said code be amended and reenacted; that \$60A-3-308 of said code be 22 amended and reenacted; that \$60A-9-4, \$60A-9-5 and \$60A-9-7 of said code be amended and reenacted; that said code be 24 amended by adding thereto three new sections, designated \$60A-9-4a, \$60A-9-5a and \$60A-9-8; that \$60A-10-3, \$60A-10-4, \$60A-10-5, 26 \$60A-10-7, \$60A-10-8 and \$60A-10-11 of said code be amended and

- 1 reenacted; and that \$61-12-10 of said code be amended and
- 2 reenacted, all to read as follows:

13 advise the secretary on rules.

- 3 CHAPTER 16. PUBLIC HEALTH.
- 4 ARTICLE 1. STATE PUBLIC HEALTH SYSTEM.
- 5 §16-1-4. Proposal of rules by the secretary.
- (a) The secretary may propose rules in accordance with the 7 provisions of article three, chapter twenty-nine-a of this code 8 that are necessary and proper to effectuate the purposes of this 9 chapter. The secretary may appoint or designate advisory councils 10 of professionals in the areas of hospitals, nursing homes, barbers 11 and beauticians, postmortem examinations, mental health and 12 intellectual disability centers and any other areas necessary to
- 14 <u>(b)</u> The rules may include, but are not limited to, the 15 regulation of:
- (a) (1) Land usage endangering the public health: Provided,
 That no rules may be promulgated or enforced restricting the
 subdivision or development of any parcel of land within which the
 individual tracts, lots or parcels exceed two acres each in total
 surface area and which individual tracts, lots or parcels have an
 average frontage of not less than one hundred fifty feet even
 though the total surface area of the tract, lot or parcel equals or
 exceeds two acres in total surface area, and which tracts are sold,
 leased or utilized only as single-family dwelling units.

 Notwithstanding the provisions of this subsection, nothing in this

- 1 section may be construed to abate the authority of the department 2 to:
- 3 (1) (A) Restrict the subdivision or development of a tract for
- 4 any more intense or higher density occupancy than a single-family
- 5 dwelling unit;
- 6 (2) (B) Propose or enforce rules applicable to single-family
- 7 dwelling units for single-family dwelling unit sanitary sewerage
- 8 disposal systems; or
- 9 (3) (C) Restrict any subdivision or development which might
- 10 endanger the public health, the sanitary condition of streams or
- 11 sources of water supply;
- 12 (b) (2) The sanitary condition of all institutions and
- 13 schools, whether public or private, public conveyances, dairies,
- 14 slaughterhouses, workshops, factories, labor camps, all other
- 15 places open to the general public and inviting public patronage or
- 16 public assembly, or tendering to the public any item for human
- 17 consumption and places where trades or industries are conducted;
- 18 (c) (3) Occupational and industrial health hazards, the
- 19 sanitary conditions of streams, sources of water supply, sewerage
- 20 facilities and plumbing systems and the qualifications of personnel
- 21 connected with any of those facilities, without regard to whether
- 22 the supplies or systems are publicly or privately owned; and the
- 23 design of all water systems, plumbing systems, sewerage systems,
- 24 sewage treatment plants, excreta disposal methods and swimming
- 25 pools in this state, whether publicly or privately owned;
- 26 (d) (4) Safe drinking water, including:

- 1 $\frac{\text{(1)}}{\text{(A)}}$ The maximum contaminant levels to which all public
- 2 water systems must conform in order to prevent adverse effects on
- 3 the health of individuals and, if appropriate, treatment techniques
- 4 that reduce the contaminant or contaminants to a level which will
- 5 not adversely affect the health of the consumer. The rule shall
- 6 contain provisions to protect and prevent contamination of
- 7 wellheads and well fields used by public water supplies so that
- 8 contaminants do not reach a level that would adversely affect the
- 9 health of the consumer;
- 10 (B) The minimum requirements for: Sampling and testing;
- 11 system operation; public notification by a public water system on
- 12 being granted a variance or exemption or upon failure to comply
- 13 with specific requirements of this section and rules promulgated
- 14 under this section; record keeping; laboratory certification; as
- 15 well as procedures and conditions for granting variances and
- 16 exemptions to public water systems from state public water systems
- 17 rules; and
- 18 $\frac{\text{(C)}}{\text{(C)}}$ The requirements covering the production and
- 19 distribution of bottled drinking water and may establish
- 20 requirements governing the taste, odor, appearance and other
- 21 consumer acceptability parameters of drinking water;
- 22 (e) (5) Food and drug standards, including cleanliness,
- 23 proscription of additives, proscription of sale and other
- 24 requirements in accordance with article seven of this chapter as
- 25 are necessary to protect the health of the citizens of this state;
- (f) (6) The training and examination requirements for

1 emergency medical service attendants and emergency medical care
2 technician- paramedics; the designation of the health care
3 facilities, health care services and the industries and occupations
4 in the state that must have emergency medical service attendants
5 and emergency medical care technician-paramedics employed and the
6 availability, communications and equipment requirements with
7 respect to emergency medical service attendants and to emergency
8 medical care technician-paramedics. Provided, That Any regulation
9 of emergency medical service attendants and emergency medical care
10 technician- paramedics may not exceed the provisions of article
11 four-c of this chapter;

(g) (7) The health and sanitary conditions of establishments commonly referred to as bed and breakfast inns. For purposes of this article, "bed and breakfast inn" means an establishment providing sleeping accommodations and, at a minimum, a breakfast for a fee. Provided, That The secretary may not require an owner of a bed and breakfast providing sleeping accommodations of six or fewer rooms to install a restaurant-style or commercial food service facility. Provided, however, That The secretary may not require an owner of a bed and breakfast providing sleeping accommodations of more than six rooms to install a restaurant-type or commercial food service facility if the entire bed and breakfast inn or those rooms numbering above six are used on an aggregate of two weeks or less per year;

25 (h) (8) Fees for services provided by the Bureau for Public 26 Health including, but not limited to, laboratory service fees,

- 1 environmental health service fees, health facility fees and permit
 2 fees;
- 3 (i) (9) The collection of data on health status, the health 4 system and the costs of health care;
- 5 (j) (10) Opioid treatment programs duly licensed and operating 6 under the requirements of chapter twenty-seven of this code.
- 7 (A) The Health Care Authority shall develop new certificate of 8 need standards, pursuant to the provisions of article two-d of this 9 chapter, that are specific for opioid treatment program facilities.
- 10 <u>(B)</u> No applications for a certificate of need for opioid
 11 treatment programs shall may be approved by the Health Care
 12 Authority as of the effective date of the 2007 amendments to this
 13 subsection. The secretary shall promulgate revised emergency rules
 14 to govern licensed programs: Provided, That
- (C) There is a moratorium on the licensure of new opioid treatment programs that do not have a certificate of need as of the effective date of the 2007 amendments to this subsection, which shall continue until the Legislature determines that there is a precessity for additional opioid treatment facilities in West Virginia.
- (D) The secretary shall file revised emergency rules with the 22 Secretary of State to regulate opioid treatment programs in 23 compliance with subsections (1) through (9), inclusive, of the 24 provisions of this section. Provided, however, That Any opioid 25 treatment program facility that has received a certificate of need 26 pursuant to article two-d, of this chapter by the Health Care

- 1 Authority shall be permitted to proceed to license and operate the 2 facility.
- 3 <u>(E)</u> All existing opioid treatment programs shall be subject to
- 4 monitoring by the secretary. All staff working or volunteering at
- 5 opioid treatment programs shall complete the minimum education,
- 6 reporting and safety training criteria established by the
- 7 secretary. All existing opioid treatment programs shall be in
- 8 compliance within one hundred eighty days of the effective date of
- 9 the revised emergency rules as required herein. The revised
- 10 emergency rules shall provide at a minimum:
- 11 <u>(i)</u> That the initial assessment prior to admission for entry
- 12 into the opioid treatment program shall include an initial drug
- 13 test to determine whether an individual is either opioid addicted
- 14 or presently receiving methadone for an opioid addiction from
- 15 another opioid treatment program.
- 16 (ii) The patient may be admitted to the opioid treatment
- 17 program if there is a positive test for either opioids or methadone
- 18 or there are objective symptoms of withdrawal, or both, and all
- 19 other criteria set forth in the rule for admission into an opioid
- 20 treatment program are met. Provided, That Admission to the program
- 21 may be allowed to the following groups with a high risk of relapse
- 22 without the necessity of a positive test or the presence of
- 23 objective symptoms: Pregnant women with a history of opioid abuse,
- 24 prisoners or parolees recently released from correctional
- 25 facilities, former clinic patients who have successfully completed
- 26 treatment but who believe themselves to be at risk of imminent

- 1 relapse and HIV patients with a history of intravenous drug use.
- 2 (2) (iii) That within seven days of the admission of a
- 3 patient, the opioid treatment program shall complete an initial
- 4 assessment and an initial plan of care.
- 5 <u>(iv)</u> That within thirty days after admission of a patient,
- 6 Subsequently, the opioid treatment program shall develop a an
- 7 individualized treatment plan of care by the thirtieth day after
- 8 admission and attach the plan to the patient's chart no later than
- 9 five days after such the plan is developed. The opioid treatment
- 10 program shall follow guidelines established by a nationally
- 11 recognized authority approved by the secretary and include a
- 12 recovery model in the individualized treatment plan of care. The
- 13 treatment plan is to reflect that detoxification is an option for
- 14 treatment and supported by the program; that under the
- 15 detoxification protocol the strength of maintenance doses of
- 16 methadone should decrease over time, the treatment should be
- 17 <u>limited to a defined period of time</u>, and participants are required
- 18 to work toward a drug-free lifestyle.
- 19 <u>(3)</u> <u>(v)</u> That each opioid treatment program shall report and 20 provide statistics to the Department of Health and Human Resources
- 21 at least semiannually which includes the total number of patients;
- 22 the number of patients who have been continually receiving
- 23 methadone treatment in excess of two years, including the total
- 24 number of months of treatment for each such patient; the state
- 25 residency of each patient; the number of patients discharged from
- 26 the program, including the total months in the treatment program

- 1 prior to discharge and whether the discharge was for:
- 2 (A) Termination or disqualification;
- 3 (B) Completion of a program of detoxification;
- 4 (C) Voluntary withdrawal prior to completion of all
- 5 requirements of detoxification as determined by the opioid
- 6 treatment program; or
- 7 (D) Successful completion of the individualized treatment care
- 8 plan; or
- 9 (E) An unexplained reason.
- 10 $\frac{(4)}{(vi)}$ (vi) That random drug testing of all patients shall be
- 11 conducted during the course of treatment at least monthly. For
- 12 purposes of these rules, "random drug testing" shall mean means
- 13 that each patient of an opioid treatment program facility has a
- 14 statistically equal chance of being selected for testing at random
- 15 and at unscheduled times. Any refusal to participate in a random
- 16 drug test shall be considered a positive test. Provided, That
- 17 Nothing contained in this section or the legislative rules
- 18 promulgated in conformity herewith will preclude any opioid
- 19 treatment program from administering such additional drug tests as
- 20 determined necessary by the opioid treatment program.
- 21 (vii) That all random drug tests conducted by an opioid
- 22 treatment program shall, at a minimum, test for the following:
- 23 (A) Opiates, including oxycodone at common levels of dosing;
- 24 (B) Methadone and any other medication used by the program as
- 25 an intervention;
- 26 (C) Benzodiazepine including diazepam, lorazepan, clonazepam

- 1 and alprazolam;
- 2 (D) Cocaine;
- 3 (E) Methamphetamine or amphetamine; and
- 4 (F) <u>Tetrahydrocannabinol</u>, <u>delta-9-tetrahydrocannabinol</u> or
- 5 dronabinol or other similar substances; or
- 6 <u>(G)</u> Other drugs determined by community standards, regional 7 variation or clinical indication.
- 8 (viii) That a positive drug test is a test that results in the
- 9 presence of any drug or substance listed in this schedule and any
- 10 other drug or substance prohibited by the opioid treatment program.
- 11 (6) That A positive drug test result after the first six months in
- 12 an opioid treatment program shall result in the following:
- 13 (A) Upon the first positive drug test result, the opioid
- 14 treatment program shall:
- 15 (1) Provide mandatory and documented weekly counseling of no
- 16 less than thirty minutes to the patient, which shall include weekly
- 17 meetings with a counselor who is licensed, certified or enrolled in
- 18 the process of obtaining licensure or certification in compliance
- 19 with the rules and on staff at the opioid treatment program;
- 20 (2) Immediately revoke the take home methadone privilege for
- 21 a minimum of thirty days; and
- 22 (B) Upon a second positive drug test result within six months
- 23 of a previous positive drug test result, the opioid treatment
- 24 program shall:
- 25 (1) Provide mandatory and documented weekly counseling of no
- 26 less than thirty minutes, which shall include weekly meetings with

- 1 a counselor who is licensed, certified or enrolled in the process
- 2 of obtaining licensure or certification in compliance with the
- 3 rules and on staff at the opioid treatment program;
- 4 (2) Immediately revoke the take-home methadone privilege for 5 a minimum of sixty days; and
- 6 (3) Provide mandatory documented treatment team meetings with 7 the patient.
- 8 (C) Upon a third positive drug test result within a period of 9 six months the opioid treatment program shall:
- 10 (1) Provide mandatory and documented weekly counseling of no
- 11 <u>less than thirty minutes</u>, which shall include weekly meetings with
- 12 a counselor who is licensed, certified or enrolled in the process
- 13 of obtaining licensure or certification in compliance with the
- 14 rules and on staff at the opioid treatment program;
- 15 (2) Immediately revoke the take-home methadone privilege for 16 a minimum of one hundred twenty days; and
- 17 (3) Provide mandatory and documented treatment team meetings
- 18 with the patient which will include, at a minimum: The need for
- 19 continuing treatment; a discussion of other treatment alternatives;
- 20 and the execution of a contract with the patient advising the
- 21 patient of discharge for continued positive drug tests.
- 22 (D) Upon a fourth positive drug test within a six-month
- 23 period, the patient shall be immediately discharged from the opioid
- 24 treatment program or, at the option of the patient, shall
- 25 immediately be provided the opportunity to participate in a twenty-
- 26 one day detoxification plan, followed by immediate discharge from

- 1 the opioid treatment program: <u>Provided</u>, That testing positive
- 2 solely for tetrahydrocannabinol, delta-9-tetrahydrocannabinol or
- 3 dronabinol or similar substances shall not serve as a basis for
- 4 discharge from the program.
- $\frac{7}{(7)}$ (ix) That the opioid treatment program must report and
- 6 provide statistics to the Department of Health and Human Resources
- 7 demonstrating compliance with the random drug test rules,
- 8 including: confirmation that:
- 9 (A) Confirmation that the random drug tests were truly random
- 10 in regard to both the patients tested and to the times random drug
- 11 tests were administered by lottery or some other objective standard
- 12 so as not to prejudice or protect any particular patient;
- 13 (B) Confirmation that the random drug tests were performed at
- 14 least monthly for all program participants;
- (B) (C) The total number and the number of positive results;
- 16 and
- (C) (D) The number of expulsions from the program.
- 18 $\frac{(8)}{(x)}$ That all opioid treatment facilities be open for
- 19 business seven days per week; however, Provided, That the opioid
- 20 treatment center may be closed for eight holidays and two training
- 21 days per year. During all operating hours, every opioid treatment
- 22 program shall have a health care professional as defined by rule
- 23 promulgated by the secretary actively licensed in this state
- 24 present and on duty at the treatment center and a physician
- 25 actively licensed in this state available for consultation.
- (9) (xi) That the Office of Health Facility Licensure and

- 1 Certification develop policies and procedures in conjunction with
- 2 the Board of Pharmacy that will allow physicians treating patients
- 3 through an opioid treatment program access to the Prescription Drug
- 4 Registry Controlled Substances Monitoring Program database
- 5 maintained by the Board of Pharmacy at the patient's intake, before
- 6 administration of methadone or other treatment in an opioid
- 7 treatment program, after the initial thirty days of treatment,
- 8 prior to any take-home medication being granted, after any positive
- 9 drug test, and at each ninety-day treatment review to ensure the
- 10 patient is not seeking prescription medication from multiple
- 11 sources. The results obtained from the Controlled Substances
- 12 Monitoring Program database shall be maintained with the patient
- 13 records.
- 14 (xii) That each opioid treatment program shall establish a
- 15 peer review committee, with at least one physician member, to
- 16 review whether the program is following guidelines established by
- 17 a nationally recognized authority approved by the secretary. The
- 18 secretary shall prescribe the procedure for evaluation by the peer
- 19 review. Each opioid treatment program shall submit a report of the
- 20 peer review results to the secretary on a quarterly basis.
- $\frac{(k)}{(xii)}$ The secretary shall propose a rule for legislative
- 22 approval in accordance with the provisions of article three,
- 23 chapter twenty-nine-a of this code for the distribution of state
- 24 aid to local health departments and basic public health services
- 25 funds.
- 26 (1) The rule shall include the following provisions:

- 1 (A) Base allocation amount for each county;
- 2 (B) Establishment and administration of an emergency fund of
- 3 no more than two percent of the total annual funds of which unused
- 4 amounts are to be distributed back to local boards of health at the
- 5 end of each fiscal year;
- 6 (C) A calculation of funds utilized for state support of local
- 7 health departments;
- 8 (D) Distribution of remaining funds on a per capita weighted
- 9 population approach which factors coefficients for poverty, health
- 10 status, population density and health department interventions for
- 11 each county and a coefficient which encourages counties to merge in
- 12 the provision of public health services;
- 13 (E) A hold-harmless provision to provide that each local
- 14 health department receives no less in state support for a period of
- 15 four years beginning in the 2009 budget year.
- 16 $\frac{(2)}{(2)}$ The Legislature finds that an emergency exists and,
- 17 therefore, the secretary shall file an emergency rule to implement
- 18 the provisions of this section pursuant to the provisions of
- 19 section fifteen, article three, chapter twenty-nine-a of this code.
- 20 The emergency rule is subject to the prior approval of the
- 21 Legislative Oversight Commission on Health and Human Resources
- 22 Accountability prior to filing with the Secretary of State.
- 23 (1) (xiv) Other health-related matters which the department is
- 24 authorized to supervise and for which the rule-making authority has
- 25 not been otherwise assigned.
- 26 ARTICLE 5H. CHRONIC PAIN CLINIC LICENSING ACT.

1 §16-5H-1. Purpose and short title.

This article shall be known as the Chronic Pain Clinic Licensing Act. The purpose of this act is to establish licensing requirements for facilities that treat patients for chronic pain management in order to ensure that patients may be lawfully treated for chronic pain by physicians in facilities that comply with oversight requirements developed by the Department of Health and

9 \$16-5H-2. Definitions.

8 Human Resources.

- 10 (a) "Chronic pain" means pain that has persisted after
 11 reasonable medical efforts have been made to relieve the pain or
 12 cure its cause and that has continued, either continuously or
 13 episodically, for longer than three continuous months. For
 14 purposes of this article, "chronic pain" does not include pain
 15 associated with a terminal condition or with a progressive disease
 16 that, in the normal course of progression, may reasonably be
 17 expected to result in a terminal condition.
- 18 (b) "Director" means the Director of the Office of Health
 19 Facility Licensure and Certification within the Office of the
 20 Inspector General.
- (c) "Owner" means any person, partnership, association or 22 corporation listed as the owner of a pain management clinic on the 23 licensing forms required by this article.
- (d) "Pain management clinic" means all privately owned pain 25 management clinics, facilities or offices not otherwise exempted 26 from this article and which meets both of the following criteria:

- 1 (1) Where in any month more than fifty percent of patients of 2 the prescribers or dispensers are prescribed or dispensed opioids 3 or other controlled substances specified in rules promulgated 4 pursuant to this article for chronic pain resulting from non-5 malignant conditions;
- 6 (2) The facility meets any other identifying criteria 7 established by the secretary by rule.
- 8 (e) "Physician" means an individual authorized to practice 9 medicine or surgery or osteopathic medicine or surgery in this 10 state.
- (f) "Prescriber" means an individual who is authorized by law
 to prescribe drugs or drug therapy related devices in the course of
 the individual's professional practice, including only a medical or
 osteopathic physician authorized to practice medicine or surgery;
 a physician assistant or osteopathic physician assistant who holds
 a certificate to prescribe drugs; or an advanced nurse practitioner
 who holds a certificate to prescribe.
- 18 (g) "Secretary" means the Secretary of the West Virginia 19 Department of Health and Human Resources. The secretary may define 20 in rules any term or phrase used in this article which is not 21 expressly defined.
- 22 §16-5H-3. Pain management clinics to obtain license; application;
- 23 fees and inspections.
- 24 (a) No person, partnership, association or corporation may 25 operate a pain management clinic without first obtaining a license 26 from the secretary in accordance with the provisions of this

- 1 article and the rules lawfully promulgated pursuant to this 2 article.
- 3 (b) Any person, partnership, association or corporation 4 desiring a license to operate a pain management clinic in this 5 state shall file with the Office of Health Facility Licensure and 6 Certification an application in such form as the secretary shall 7 prescribe and furnish accompanied by a fee to be determined by the 8 secretary.
- 9 (c) The Director of the Office of Health Facility Licensure
 10 and Certification or his or her designee shall inspect each
 11 facility prior to issuing a license and review all documentation
 12 submitted with the application. The secretary shall issue a
 13 license if the facility is in compliance with the provisions of
 14 this article and with the rules lawfully promulgated pursuant to
 15 this article.
- (d) A license shall expire one year from the date of issuance.

 17 Sixty days prior to the expiration date, an application for renewal

 18 shall be submitted on forms furnished by the secretary. A license

 19 shall be renewed if the secretary determines that the applicant is

 20 in compliance with this article and with all rules promulgated

 21 pursuant to this article. A license issued to one facility

 22 pursuant to this article is not transferable or assignable. A

 23 change of ownership of a licensed pain management clinic requires

 24 submission of a new application.
- 25 (e) The secretary or his or her designee shall inspect on a 26 periodic basis all pain management clinics that are subject to this

1 article and all rules adopted pursuant to this article to ensure 2 continued compliance.

3 §16-5H-4. Operational requirements.

- 4 (a) Any person, partnership, association or corporation that 5 desires to operate a pain management clinic in this state must 6 submit to the director documentation that the facility meets all of 7 the following requirements:
- 8 (1) The clinic shall be licensed in this state with the 9 secretary, the Secretary of State, the State Tax Department and all 10 other applicable business or license entities.
- 11 (2) The application shall list all owners of the clinic. At
 12 least one owner shall be a physician actively licensed to practice
 13 medicine, surgery or osteopathic medicine or surgery in this state.
 14 The clinic shall notify the secretary of any change in ownership
 15 within ten days of the change and must submit a new application
 16 within the time frame prescribed by the secretary.
- (3) Each pain management clinic shall designate a physician owner who shall practice at the clinic and who will be responsible for the operation of the clinic. Within ten days after termination of a designated physician, the clinic shall notify the director of the identity of another designated physician for that clinic. Failing to have a licensed designated physician practicing at the location of the clinic may be the basis for a suspension or revocation of the clinic license. The designated physician shall:
- 26 medicine, surgery or osteopathic medicine or surgery in this state:

- 1 (B) Meet one of the following training requirements:
- 2 (i) Complete a pain medicine fellowship that is accredited by
- 3 the Accreditation Council for Graduate Medical Education or such
- 4 other similar program as may be approved by the secretary; or
- 5 (ii) Hold current board certification by the American Board of
- 6 Pain Medicine or current board certification by the American Board
- 7 of Anesthesiology or such other board certification as may be
- 8 approved by the secretary.
- 9 (C) Practice at the licensed clinic location for which the
- 10 physician has assumed responsibility;
- 11 (D) Be responsible for complying with all requirements related
- 12 to the licensing and operation of the clinic;
- 13 (E) Supervise, control and direct the activities of each
- 14 individual working or operating at the facility, including any
- 15 employee, volunteer or individual under contract, who provides
- 16 treatment of chronic pain at the clinic or is associated with the
- 17 provision of that treatment. The supervision, control and
- 18 direction shall be provided in accordance with rules promulgated by
- 19 the secretary.
- 20 (4) All persons employed by the facility shall comply with the
- 21 requirements for the operation of a pain management clinic
- 22 established by this article or by any rule adopted pursuant to this
- 23 article.
- 24 (5) No person may own or be employed by or associated with a
- 25 pain management clinic who has previously been convicted of, or
- 26 pleaded quilty to, any felony in this state or another state or

- 1 territory of the United States. All owners, employees, volunteers
 2 or associates of the clinic shall undergo a criminal records check
 3 prior to operation of the clinic or engaging in any work, paid or
 4 otherwise. The application for license shall include copies of the
 5 background check for each anticipated owner, physician, employee,
 6 volunteer or associate. The secretary shall review the results of
 7 the criminal records check and may deny licensure for any violation
 8 of this requirement. The facility shall complete a criminal
 9 records check on any subsequent owner, physician, employee,
 10 volunteer or associate of the clinic and submit the results to the
 11 secretary for continued review.
- 12 (6) The clinic may not be owned by, nor may it employ or 13 associate with, any physician or prescriber:
- 14 (A) Whose Drug Enforcement Administration number has ever been 15 revoked;
- 16 (B) Whose application for a license to prescribe, dispense or 17 administer a controlled substance has been denied by any 18 jurisdiction; or
- (C) Who, in any jurisdiction of this state or any other state or or territory of the United States, has been convicted of or plead guilty or nolo contendere to an offense that constitutes a felony for receipt of illicit and diverted drugs, including controlled substances, as defined by section one hundred one, article one, chapter sixty-a of this code.
- 25 (7) A person may not dispense any medication, including a 26 controlled substance, as defined by section one hundred one,

- 1 article one, chapter sixty-a of this code, on the premises of a
 2 licensed pain management clinic unless he or she is a physician or
 3 pharmacist licensed in this state. Prior to dispensing or
 4 prescribing controlled substances, as defined by section one
 5 hundred one, article one, chapter sixty-a of this code, at a pain
 6 management clinic, the treating physician must access the
 7 Controlled Substances Monitoring Program database maintained by the
 8 Board of Pharmacy to ensure the patient is not seeking controlled
 9 substances from multiple sources. If the patient receives ongoing
 10 treatment, the physician shall also review the Controlled
 11 Substances Monitoring Program database at each patient examination
 12 or at least every ninety days. The results obtained from the
 13 Controlled Substances Monitoring Program database shall be
 14 maintained with the patient's medical records.
- 15 (8) Each clinic location shall be licensed separately,
 16 regardless of whether the clinic is operated under the same
 17 business name or management as another clinic.
- (9) A pain management clinic shall not dispense to any patient 19 more than a seventy-two-hour supply of a controlled substance, as 20 defined by section one hundred one, article one, chapter sixty-a of 21 this code.
- 22 (10) The pain management clinic shall develop patient 23 protocols, treatment plans and profiles, as prescribed by the 24 secretary by rule, and which shall include, but not be limited by, 25 the following guidelines:
- 26 (A) When a physician diagnoses an individual as having chronic

- 1 pain, the physician may treat the pain by managing it with
- 2 medications in amounts or combinations that may not be appropriate
- 3 when treating other medical conditions. The physician's diagnosis
- 4 shall be made after having the individual evaluated by one or more
- 5 other physicians who specialize in the treatment of the area,
- 6 system or organ of the body perceived as the source of the pain
- 7 unless the individual has been previously diagnosed as suffering
- 8 from chronic pain and is referred to the pain management clinic by
- 9 such diagnosing physician. The physician's diagnosis and treatment
- 10 decisions shall be made according to accepted and prevailing
- 11 standards for medical care.
- 12 (B) The physician shall maintain a record of all of the
- 13 following:
- 14 (i) Medical history and physical examination of the
- 15 individual:
- 16 (ii) The diagnosis of chronic pain, including signs, symptoms
- 17 and causes;
- 18 (iii) The plan of treatment proposed, the patient's response
- 19 to the treatment and any modification to the plan of treatment;
- 20 (iv) The dates on which any medications were prescribed,
- 21 dispensed or administered, the name and address of the individual
- 22 to or for whom the medications were prescribed, dispensed or
- 23 administered and the amounts and dosage forms for the drugs
- 24 prescribed, dispensed or administered;
- 25 (v) A copy of the report made by the physician to whom
- 26 referral for evaluation was made.

- 1 (C) A physician, physician assistant, certified registered 2 nurses anesthetist or advanced nurse practitioner shall perform a 3 physical examination of a patient on the same day that the 4 physician initially prescribes, dispenses or administers a 5 controlled substance to a patient and at least every ninety days 6 thereafter at a pain management clinic according to accepted and 7 prevailing standards for medical care.
- 8 (D) A physician authorized to prescribe controlled substances
 9 who practices at a pain management clinic is responsible for
 10 maintaining the control and security of his or her prescription
 11 blanks and any other method used for prescribing controlled
 12 substance pain medication. The physician shall comply with all
 13 state and federal requirements for tamper-resistant prescription
 14 paper. In addition to any other requirements imposed by statute or
 15 rule, the physician shall notify the secretary in writing within
 16 twenty-four hours following any theft or loss of a prescription
 17 blank or breach of any other method for prescribing pain
 18 medication.
- 19 (b) Upon satisfaction that an applicant has met all of the 20 requirements of this article, the secretary may issue a license to 21 operate a pain management clinic. An entity that obtains this 22 license may possess, have custody or control of, and dispense drugs 23 designated as Schedule II or Schedule III in sections two hundred 24 six or two hundred eight, article two, chapter sixty-a of this 25 code.
- 26 **§16-5H-5**. **Exemptions**.

- 1 (a) The following facilities are not pain management clinics 2 subject to the requirements of this article:
- 3 (1) A facility that is affiliated with an accredited medical 4 school at which training is provided for medical or osteopathic 5 students, residents or fellows, podiatrists, dentists, nurses, 6 physician assistants, veterinarians or any affiliated facility to 7 the extent that it participates in the provision of the 8 instruction;
- 9 (2) A facility that does not prescribe or dispense controlled 10 substances for the treatment of chronic pain;
- 11 (3) A hospital licensed in this state, a facility located on 12 the campus of a licensed hospital that is owned, operated or 13 controlled by that licensed hospital, and an ambulatory health care 14 facility as defined by section two, article two-d, chapter 16 that 15 is owned, operated or controlled by a licensed hospital;
- 16 (4) A physician practice owned or controlled, in whole or in 17 part, by a licensed hospital or by an entity that owns or controls, 18 in whole or in part, one or more licensed hospitals;
- 19 (5) A hospice program licensed in this state;
- 20 (6) A nursing home licensed in this state;
- 21 (7) An ambulatory surgical facility as defined by section two, 22 article two-d, chapter 16; and
- 23 (8) A facility conducting clinical research that may use 24 controlled substances in studies approved by a hospital-based 25 institutional review board or an institutional review board 26 accredited by the association for the accreditation of human

- 1 research protection programs.
- 2 (b) Any facility that is not included in this section may
- 3 petition to the secretary for an exemption from the requirements of
- 4 this article. All such petitions are subject to the administrative
- 5 procedures requirements of chapter twenty-nine-a of this code.

6 §16-5H-6. Inspection.

- 7 (a) The Office of Health Facility Licensure and Certification
- 8 shall inspect each pain management clinic annually, including a
- 9 review of the patient records, to ensure that it complies with this
- 10 article and the applicable rules.
- 11 (b) During an onsite inspection, the inspector shall make a
- 12 reasonable attempt to discuss each violation with the designated
- 13 physician or other owners of the pain management clinic before
- 14 issuing a formal written notification.
- 15 (c) Any action taken to correct a violation shall be
- 16 documented in writing by the designated physician or other owners
- 17 of the pain management clinic and verified by follow-up visits by
- 18 the Office of Health Facility Licensure and Certification.

19 §16-5H-7. Suspension; revocation.

- 20 (a) The secretary may suspend or revoke a license issued
- 21 pursuant to this article if the provisions of this article or of
- 22 the rules promulgated pursuant to this article are violated. The
- 23 secretary may revoke a clinic's license and prohibit all physicians
- 24 associated with that pain management clinic from practicing at the
- 25 clinic location based upon an annual or periodic inspection and
- 26 evaluation.

- (b) Before any such license is suspended or revoked, however, written notice shall be given the licensee, stating the grounds of the complaint, and the date, time and place set for the hearing on the complaint, which date shall not be less than thirty days from the time notice is given. The notice shall be sent by certified mail to the licensee at the address where the pain management clinic concerned is located. The licensee shall be entitled to be represented by legal counsel at the hearing.
- 9 (c) If a license is revoked as herein provided, a new 10 application for a license shall be considered by the secretary if, 11 when and after the conditions upon which revocation was based have 12 been corrected and evidence of this fact has been furnished. A new 13 license shall then be granted after proper inspection has been made 14 and all provisions of this article and rules promulgated pursuant 15 to this article have been satisfied.
- (d) All of the pertinent provisions of article five, chapter twenty-nine-a of this code shall apply to and govern any hearing authorized and required by the provisions of this article and the administrative procedure in connection therewith.
- (e) Any applicant or licensee who is dissatisfied with the 21 decision of the secretary as a result of the hearing provided in 22 this section may, within thirty days after receiving notice of the 23 decision, appeal the decision to the Circuit Court of Kanawha 24 County, in term or in vacation, for judicial review of the 25 decision.
- 26 (f) The court may affirm, modify or reverse the decision of

- 1 the secretary and either the applicant or licensee or the secretary 2 may appeal from the court's decision to the Supreme Court of 3 Appeals.
- 4 (g) If the license of a pain management clinic is revoked or 5 suspended, the designated physician of the clinic, any other owner 6 of the clinic or the owner or lessor of the clinic property shall 7 cease to operate the facility as a pain management clinic as of the 8 effective date of the suspension or revocation. The owner or 9 lessor of the clinic property is responsible for removing all signs 10 and symbols identifying the premises as a pain management clinic 11 within thirty days.
- (h) Upon the effective date of the suspension or revocation,
 the designated physician of the pain management clinic shall advise
 the secretary and the Board of Pharmacy of the disposition of all
 drugs located on the premises. The disposition is subject to the
 supervision and approval of the secretary. Drugs that are
 purchased or held by a pain management clinic that is not licensed
 may be deemed adulterated.
- (i) If the license of a pain management clinic is suspended or 20 revoked, any person named in the licensing documents of the clinic, 21 including persons owning or operating the pain management clinic, 22 may not, as an individual or as part of a group, apply to operate 23 another pain management clinic for five years after the date of 24 suspension or revocation.
- 25 (j) The period of suspension for the license of a pain 26 management clinic shall be prescribed by the secretary, but may not

1 exceed one year.

2 §16-5H-8. Violations; penalties; injunction.

- (a) Any person, partnership, association or corporation which 4 establishes, conducts, manages or operates a pain management clinic 5 without first obtaining a license therefor as herein provided, or 6 which violates any provisions of this article or any rule lawfully 7 promulgated pursuant to this article, shall be assessed a civil 8 penalty by the secretary in accordance with this subsection. Each 9 day of continuing violation after conviction shall be considered a 10 separate violation:
- 11 (1) If a pain management clinic or any owner or designated 12 physician is found to be in violation of any provision of this 13 article, unless otherwise noted herein, the secretary may suspend 14 or revoke the clinic's license.
- 15 (2) If the clinic's designated physician knowingly and 16 intentionally misrepresents actions taken to correct a violation, 17 the secretary may impose a civil penalty not to exceed \$10,000, 18 and, in the case of an owner-operated pain management clinic, 19 revoke or deny a pain management clinic's license.
- 20 (3) If an owner or designated physician of a pain management 21 clinic concurrently operates an unlicensed pain management clinic, 22 the secretary may impose a civil penalty upon the owner or 23 physician, or both, not to exceed \$5,000 per day.
- 24 (4) If the owner of a pain management clinic that requires a 25 license under this article fails to apply for a new license for the 26 clinic upon a change-of-ownership and operates the clinic under the

- 1 new ownership, the secretary may impose a civil penalty not to 2 exceed \$5,000.
- 3 (5) If a physician knowingly operates, owns or manages an 4 unlicensed pain management clinic that is required to be licensed 5 pursuant to this article; knowingly prescribes or dispenses or 6 causes to be prescribed or dispensed, controlled substances in an 7 unlicensed pain management clinic that is required to be licensed; 8 or licenses a pain management clinic through misrepresentation or 9 fraud; procures or attempts to procure a license for a pain 10 management clinic for any other person by making or causing to be 11 made any false representation, the secretary may assess a civil 12 penalty of not more than \$20,000. The penalty may be in addition 13 to or in lieu of any other action that may be taken by the 14 secretary or any other board, court or entity.
- (b) Notwithstanding the existence or pursuit of any other remedy, the secretary may, in the manner provided by law, maintain an action in the name of the state for an injunction against any person, partnership, association, or corporation to restrain or prevent the establishment, conduct, management or operation of any pain management clinic or violation of any provisions of this article or any rule lawfully promulgated thereunder without first obtaining a license therefor in the manner hereinbefore provided.
- (c) In determining whether a penalty is to be imposed and in 24 fixing the amount of the penalty, the secretary shall consider the 25 following factors:
- 26 (1) The gravity of the violation, including the probability

- 1 that death or serious physical or emotional harm to a patient has
- 2 resulted, or could have resulted, from the pain management clinic's
- 3 actions or the actions of the designated or practicing physician,
- 4 the severity of the action or potential harm, and the extent to
- 5 which the provisions of the applicable laws or rules were violated;
- 6 (2) What actions, if any, the owner or designated physician 7 took to correct the violations;
- 8 (3) Whether there were any previous violations at the pain 9 management clinic; and
- 10 (4) The financial benefits that the pain management clinic 11 derived from committing or continuing to commit the violation.
- 12 (d) Upon finding that a physician has violated the provisions
 13 of this article or rules adopted pursuant to this article, the
 14 secretary shall provide notice of the violation to the applicable
 15 licensing board.

16 **§16-5H-9**. Rules.

- 17 (a) The Secretary of the Department of Health and Human 18 Resources, in collaboration with the West Virginia Board of 19 Medicine and the West Virginia Board of Osteopathy, shall 20 promulgate rules in accordance with the provisions of chapter 21 twenty-nine-a of this code for the licensure of pain management 22 clinics to ensure adequate care, treatment, health, safety, welfare 23 and comfort of patients at these facilities. These rules shall 24 include, at a minimum:
- 25 (1) The process to be followed by applicants seeking a 26 license;

- 1 (2) The qualifications and supervision of licensed and
- 2 non-licensed personnel at pain management clinics and training
- 3 requirements for all facility health care practitioners who are not
- 4 regulated by another board;
- 5 (3) The provision and coordination of patient care, including
- 6 the development of a written plan of care;
- 7 (4) The management, operation, staffing and equipping of the
- 8 pain management clinic;
- 9 (5) The clinical, medical, patient and business records kept
- 10 by the pain management clinic;
- 11 (6) The procedures for inspections and for the review of
- 12 utilization and quality of patient care;
- 13 (7) The standards and procedures for the general operation of
- 14 a pain management clinic, including facility operations, physical
- 15 operations, infection control requirements, health and safety
- 16 requirements and quality assurance;
- 17 (8) Identification of drugs that may be used to treat chronic
- 18 pain that identify a facility as a pain management clinic,
- 19 including, at a minimum, tramadol and carisoprodol;
- 20 (9) Any other criteria that identify a facility as a pain
- 21 management clinic;
- 22 (10) The standards and procedures to be followed by an owner
- 23 in providing supervision, direction and control of individuals
- 24 employed by or associated with a pain management clinic;
- 25 (11) Data collection and reporting requirements; and
- 26 (12) Such other standards or requirements as the secretary

- 1 determines are appropriate.
- 2 (b) The rules authorized by this section may be filed as
- 3 emergency rules if deemed necessary to promptly effectuate the
- 4 purposes of this article.
- 5 CHAPTER 30. PROFESSIONS AND OCCUPATIONS.
- 6 ARTICLE 1. GENERAL PROVISIONS APPLICABLE TO STATE BOARDS.
- 7 §30-1-7a. Continuing education.
- 8 (a) Each board referred to in this chapter shall establish
- 9 continuing education requirements as a prerequisite to license
- 10 renewal. Each board shall develop continuing education criteria
- 11 appropriate to its discipline, which shall include, but not be
- 12 limited to, course content, course approval, hours required and
- 13 reporting periods.
- 14 (b) (1) Notwithstanding any other provision of this code or
- 15 the provision of any rule to the contrary, each person issued a
- 16 license to practice medicine and surgery or a license to practice
- 17 podiatry or a license as a physician assistant by the West Virginia
- 18 Board of Medicine, each person licensed as a pharmacist by the West
- 19 Virginia Board of Pharmacy, each person licensed to practice
- 20 registered professional nursing or licensed as an advanced nurse
- 21 practitioner by the West Virginia Board of Examiners for Registered
- 22 Professional Nurses, each person licensed as a licensed practical
- 23 nurse by the West Virginia State Board of Examiners for licensed
- 24 Practical Nurses and each person licensed to practice medicine and
- 25 surgery as an osteopathic physician and surgeon or certified as an

- 1 osteopathic physician assistant by the West Virginia Board of
- 2 Osteopathy shall complete two hours of continuing education
- 3 coursework in the subject of end-of-life care including pain
- 4 management during each continuing education reporting period
- 5 through the reporting period ending June 30, 2005. The two hours
- 6 shall be part of the total hours of continuing education required
- 7 by each board by rule and not two additional hours.
- 8 (2) Effective as of the reporting period beginning July 1,
- 9 2005, the coursework requirement imposed by this subsection will
- 10 become a one-time requirement, and all licensees who have not
- 11 completed the coursework requirement shall complete the coursework
- 12 requirement prior to his or her first license renewal.
- 13 (b) Notwithstanding any other provision of this code or the
- 14 provision of any rule to the contrary, each person issued a license
- 15 to practice medicine and surgery or a license to practice podiatry
- 16 or licensed as a physician assistant by the West Virginia Board of
- 17 Medicine, each person issued a license to practice dentistry by the
- 18 West Virginia Board of Dental Examiners, each person issued a
- 19 license to practice optometry by the West Virginia Board of
- 20 Optometry, each person licensed as a pharmacist by the West
- 21 Virginia Board of Pharmacy, each person licensed to practice
- 22 registered professional nursing or licensed as an advanced nurse
- 23 practitioner by the West Virginia Board of Examiners for Registered
- 24 Professional Nurses, each person licensed as a licensed practical
- 25 nurse by the West Virginia State Board of Examiners for Licensed
- 26 Practical Nurses and each person licensed to practice medicine and

- 1 surgery as an osteopathic physician and surgeon or licensed or
- 2 certified as an osteopathic physician assistant by the West
- 3 Virginia Board of Osteopathy shall complete drug diversion training
- 4 and best practice prescribing of controlled substances training, as
- 5 the trainings are established by his or her respective licensing
- 6 board, if that person prescribes, administers, or dispenses a
- 7 controlled substance, as that term is defined in section one
- 8 hundred one, article one, chapter sixty-a of this code.
- 9 (1) Notwithstanding any other provision of this code or the
- 10 provision of any rule to the contrary, the West Virginia Board of
- 11 Medicine, the West Virginia Board of Dental Examiners, the West
- 12 Virginia Board of Optometry, the West Virginia Board of Pharmacy,
- 13 the West Virginia Board of Examiners for Registered Professional
- 14 Nurses, the West Virginia State Board of Examiners for Licensed
- 15 Practical Nurses and the West Virginia Board of Osteopathy shall
- 16 establish continuing education requirements and criteria
- 17 appropriate to their respective discipline on the subject of drug
- 18 diversion training and best practice prescribing of controlled
- 19 substances training for each person issued a license or certificate
- 20 by their respective board who prescribes, administers or dispenses
- 21 a controlled substance, as that term is defined in section one
- 22 hundred one, article one, chapter sixty-a of this code, and shall
- 23 develop a certification form pursuant to subdivision (b) (2) of this
- 24 section.
- 25 (2) Each person who receives his or her initial license or
- 26 certificate from any of the boards set forth in subsection (b)

- 1 shall complete the continuing education requirements set forth in
- 2 subsection (b) within one year of receiving his or her initial
- 3 license from that board and each person licensed or certified by
- 4 any of the boards set forth in subsection (b) who has held his or
- 5 her license or certificate for longer than one year shall complete
- 6 the continuing education requirements set forth in subsection (b)
- 7 as a prerequisite to each license renewal: Provided, That a person
- 8 subject to subsection (b) may waive the continuing education
- 9 requirements for license renewal set forth in subsection (b) if he
- 10 or she completes and submits to his or her licensing board a
- 11 certification form developed by his or her licensing board
- 12 attesting that he or she has not prescribed, administered, or
- 13 dispensed a controlled substance, as that term is defined in
- 14 section one hundred one, article one, chapter sixty-a of this code,
- 15 during the entire applicable reporting period.
- 16 ARTICLE 5. PHARMACISTS, PHARMACY TECHNICIANS, PHARMACY INTERNS AND
- 17 PHARMACIES.
- 18 §30-5-3. When licensed pharmacist required; person not licensed
- 19 pharmacist, pharmacy technician or licensed intern not
- 20 to compound prescriptions or dispense poisons or
- 21 narcotics; licensure of interns; prohibiting the
- dispensing of prescription orders in absence of
- 23 practitioner-patient relationship.
- 24 (a) It is unlawful for any person not a pharmacist, or who
- 25 does not employ a pharmacist, to conduct any pharmacy or store for

- 1 the purpose of retailing, compounding or dispensing prescription
 2 drugs or prescription devices.
- It is unlawful for the proprietor of any store or 3 4 pharmacy, any ambulatory health care facility, as that term is 5 defined in section one, article five-b, chapter sixteen of this 6 code, that offers pharmaceutical care, or a facility operated to 7 provide health care or mental health care services free of charge 8 or at a reduced rate and that operates a charitable clinic pharmacy 9 to permit any person not a pharmacist to compound or dispense 10 prescriptions or prescription refills or to retail or dispense the 11 poisons and narcotic drugs named in sections two, three and six, 12 article eight, chapter sixteen of this code: Provided, That a 13 licensed intern may compound and dispense prescriptions or 14 prescription refills under the direct supervision of a pharmacist: 15 Provided, however, That registered pharmacy technicians may assist 16 in the preparation and dispensing of prescriptions or prescription 17 refills, including, but not limited to, reconstitution of liquid 18 medications, typing and affixing labels under the direct 19 supervision of a licensed pharmacist.
- 20 (c) It is the duty of a pharmacist or employer who employs an 21 intern to license the intern with the board within ninety days 22 after employment. The board shall furnish proper forms for this 23 purpose and shall issue a certificate to the intern upon licensure.
- 24 (d) The experience requirement for licensure as a pharmacist 25 shall be computed from the date certified by the supervising

- 1 pharmacist as the date of entering the internship. If the 2 internship is not registered with the Board of Pharmacy, then the 3 intern shall receive no credit for such the experience when he or 4 she makes application for examination for licensure as a 5 pharmacist: Provided, That credit may be given for such the 6 unregistered experience if an appeal is made and evidence produced 7 showing experience was obtained but not registered and that failure 8 to register the internship experience was not the fault of the 9 intern.
- (e) An intern having served part or all of his or her internship in a pharmacy in another state or foreign country shall be given credit for the same when the affidavit of his or her internship is signed by the pharmacist under whom he or she served, and it shows the dates and number of hours served in the internship and when the affidavit is attested by the secretary of the State Board of Pharmacy of the state or country where the internship was served.
- 18 (f) Up to one third of the experience requirement for 19 licensure as a pharmacist may be fulfilled by an internship in a 20 foreign country.
- (g) No pharmacist may compound or dispense any prescription or order when he or she has knowledge that the prescription was issued by a practitioner without establishing an ongoing a valid practitioner-patient relationship. An online or telephonic evaluation by questionnaire, or an online or telephonic

- 1 consultation, is inadequate to establish an appropriate a valid
- 2 practitioner-patient relationship: Provided, That this prohibition
- 3 does not apply:
- 4 (1) In a documented emergency;
- 5 (2) In an on-call or cross-coverage situation; or
- 6 (3) Where patient care is rendered in consultation with 7 another practitioner who has an ongoing relationship with the 8 patient and who has agreed to supervise the patient's treatment,
- 9 including the use of any prescribed medications.
- 10 CHAPTER 60A. UNIFORM CONTROLLED SUBSTANCES ACT.
- 11 ARTICLE 3. REGULATION OF MANUFACTURE, DISTRIBUTION AND DISPENSING
- 12 **OF CONTROLLED SUBSTANCES.**
- 13 §60A-3-308. Prescriptions.
- 14 (a) Except when dispensed directly by a practitioner, other
- 15 than a pharmacy, to an ultimate user, no controlled substance in
- 16 Schedule II may be dispensed without the lawful prescription of a
- 17 practitioner.
- 18 (b) In emergency situations, as defined by rule of the said
- 19 appropriate department, board or agency, Schedule II drugs may be
- 20 dispensed upon oral prescription of a practitioner, reduced
- 21 promptly to writing and filed by the pharmacy. Prescription shall
- 22 be retained in conformity with the requirements of section three
- 23 hundred six of this article. No prescription for a Schedule II
- 24 substance may be refilled.

- (c) Except when dispensed directly by a practitioner, other than a pharmacy, to an ultimate user, a controlled substance included in Schedule III or IV, which is a prescription drug as determined under appropriate state or federal statute, shall not be dispensed without a lawful prescription of a practitioner. The prescription shall not be filled or refilled more than six months after the date thereof or be refilled more than five times unless renewed by the practitioner.
- 9 (d) (1) A controlled substance included in Schedule V shall 10 not be distributed or dispensed other than for a medicinal purpose: 11 Provided, That buprenorphine shall be dispensed only by 12 prescription pursuant to subsections (a), (b) and (c) of this 13 section: Provided, however, That the controlled substances 14 included in subsection (e), section two hundred twelve, article two 15 of this chapter shall be dispensed, sold or distributed only by a 16 physician, in a pharmacy by a pharmacist or pharmacy technician, or 17 health care professional.
- 18 (2) If the substance described in subsection (e), section two
 19 hundred twelve, article two of this chapter is dispensed, sold or
 20 distributed in a pharmacy:
- 21 (A) The substance shall be dispensed, sold or distributed only 22 by a pharmacist or a pharmacy technician; and
- 23 (B) Any person purchasing, receiving or otherwise acquiring 24 any such substance shall produce a photographic identification 25 issued by a state or federal governmental entity reflecting his or

- 1 her date of birth.
- 2 (e) Notwithstanding any provision of this code to the
- 3 contrary, on or after September 1, 2012, any practitioner or entity
- 4 prescribing or dispensing a combination of buprenorphine and
- 5 naloxone to treat opioid addiction shall only prescribe or dispense
- 6 said product in the form of sublingual film unless the sublingual
- 7 film is clinically contraindicated. If the prescriber or dispenser
- 8 determines that sublingual film is contraindicated he or she shall
- 9 document the reasons for not dispensing sublingual film in the
- 10 patient's file or chart.
- 11 ARTICLE 9. CONTROLLED SUBSTANCES MONITORING.
- 12 §60A-9-3. Reporting system requirements; implementation; central
- repository requirement.
- 14 (a) On or before September 1, 2002, the Board of Pharmacy
- 15 shall implement a program wherein a central repository is
- 16 established and maintained which shall contain such information as
- 17 is required by the provisions of this article regarding Schedule
- 18 II, III and IV controlled substance prescriptions written or filled
- 19 in this state. In implementing this program, the Board of Pharmacy
- 20 shall consult with the West Virginia State Police, the licensing
- 21 boards of practitioners affected by this article and affected
- 22 practitioners.
- 23 (b) The program authorized by subsection (a) of this section
- 24 shall be designed to minimize inconvenience to patients,
- 25 prescribing practitioners and pharmacists while effectuating the

- 1 collection and storage of the required information. The State Board 2 of Pharmacy shall allow reporting of the required information by 3 electronic data transfer where feasible, and where not feasible, on 4 reporting forms promulgated by the Board of Pharmacy. The 5 information required to be submitted by the provisions of this 6 article shall be required to be filed no more frequently than once 7 a week within twenty-four hours.
- 8 (c) (1) The State Board of Pharmacy shall provide for the 9 electronic transmission of the information required to be provided 10 by this article by and through the use of a toll-free telephone 11 line.
- (2) A dispenser, who does not have an automated record-keeping system capable of producing an electronic report in the established format may request a waiver from electronic reporting. The request for a waiver shall be made to the State Board of Pharmacy in writing and shall be granted if the dispenser agrees in writing to report the data by submitting a completed "Pharmacy Universal Claim Form" as defined by legislative rule.

19 §60A-9-4. Required information.

20 (a) Whenever a medical services provider dispenses a 21 controlled substance listed in Schedule II, III or IV, as 22 established under the provisions of article two of this chapter or 23 whenever a prescription for the controlled substance is filled by: 24 (i) A pharmacist or pharmacy in this state; (ii) a hospital, or 25 other health care facility, for out-patient use; or (iii) a

- 1 pharmacy or pharmacist licensed by the Board of Pharmacy, but
- 2 situated outside this state for delivery to a person residing in
- 3 this state, the medical services provider, health care facility,
- 4 pharmacist or pharmacy shall, in a manner prescribed by rules
- 5 promulgated by the Board of Pharmacy under this article, report the
- 6 following information, as applicable:
- 7 (1) The name, address, pharmacy prescription number and Drug
- 8 Enforcement Administration controlled substance registration number
- 9 of the dispensing pharmacy or the dispensing physician or dentist;
- 10 (2) The full legal name, address and birth date of the person
- 11 for whom the prescription is written;
- 12 (3) The name, address and Drug Enforcement Administration
- 13 controlled substances registration number of the practitioner
- 14 writing the prescription;
- 15 (4) The name and national drug code number of the Schedule II,
- 16 III and IV controlled substance dispensed;
- 17 (5) The quantity and dosage of the Schedule II, III and IV
- 18 controlled substance dispensed;
- 19 (6) The date the prescription was <u>written and the date</u> filled;
- 20 and
- 21 (7) The number of refills, if any, authorized by the
- 22 prescription;
- 23 (8) If the prescription being dispensed is being picked up by
- 24 someone other than the patient on behalf of the patient, the full

- 1 legal name, address and birth date of the person picking up the
- 2 prescription as set forth on the person's government-issued photo
- 3 identification card shall be retained in either print or electronic
- 4 form until such time as otherwise directed by rule promulgated by
- 5 the board of pharmacy; and
- 6 (9) The source of payment for the controlled substance 7 dispensed.
- 8 (b) The Board of Pharmacy may prescribe by rule promulgated 9 under this article the form to be used in prescribing a Schedule 10 II, III and IV substance if, in the determination of the board, the 11 administration of the requirements of this section would be 12 facilitated.
- 13 (c) Products regulated by the provisions of article ten of 14 this chapter shall be subject to reporting pursuant to the 15 provisions of this article to the extent set forth in said article.
- (d) Reporting required by this section is not required for a drug administered directly to a patient or a drug dispensed by a practitioner at a facility licensed by the state. Reporting is, however, required by this section for a drug dispensed to a patient by a practitioner: Provided, That the quantity dispensed is limited to may not exceed an amount adequate to treat the patient for a maximum of seventy-two hours with no greater than two seventy-two-hour cycles dispensed in any fifteen-day period of time.
- 25 §60A-9-4a. Verification of identity.

Prior to releasing a Schedule II, III or IV controlled substance sold at retail, a pharmacist or pharmacy shall verify the full legal name, address and birth date of the person receiving or otherwise acquiring the controlled substance by requiring the presentation of a government-issued photo identification card. This information shall be reported in accordance with the provisions of this article information shall be retained in either print or electronic form until such time as otherwise directed by rule promulgated by the board of pharmacy.

10 §60A-9-5. Confidentiality; limited access to records; period of retention; no civil liability for required reporting.

(a) (1) The information required by this article to be kept by
the State Board of Pharmacy is confidential and not subject to the
provisions of chapter twenty-nine-b of this code or obtainable as
discovery in civil matters absent a court order and is open to
inspection only by inspectors and agents of the State Board of
Pharmacy, members of the West Virginia State Police expressly
authorized by the Superintendent of the West Virginia State Police
to have access to the information, authorized agents of local
law-enforcement agencies as a member members of a federally
affiliated drug task force, authorized agents of the federal Drug
Enforcement Administration, duly authorized agents of the Bureau
for Medical Services and the Workers' Compensation Commission, duly
authorized agents of the Office of the Chief Medical Examiner for
use in post-mortem examinations, duly authorized agents of

1 licensing boards of practitioners in this state and other states 2 authorized to prescribe Schedules II, III and IV controlled 3 substances, prescribing practitioners and pharmacists and persons 4 with an enforceable court order or regulatory agency administrative 5 subpoena: Provided, That all law-enforcement personnel who have 6 access to the Controlled Substances Monitoring Program database 7 shall be granted access in accordance with applicable state laws 8 and Board of Pharmacy legislative rules, shall be certified as a 9 West Virginia law-enforcement officer and shall have successfully 10 completed United States Drug Enforcement Administration Diversion 11 Training and National Association of Drug Diversion Investigation 12 Training. Provided, That all All information released by the State 13 Board of Pharmacy must be related to a specific patient or a 14 specific individual or entity under investigation by any of the 15 above parties except that practitioners who prescribe or dispense 16 controlled substances may request specific data related to their 17 Drug Enforcement Administration controlled substance registration 18 number or for the purpose of providing treatment to a patient: 19 Provided, however, That the West Virginia Controlled Substances 20 Monitoring Program Database Review Committee established in 21 subsection (b) of this section is authorized to query the database 22 to comply with said subsection.

23 (2) Subject to the provisions of subdivision (1) of this
24 subsection, the board shall also review the West Virginia
25 Controlled Substance Monitoring Program database and issue reports

1 that identify abnormal or unusual practices of patients who exceed 2 parameters as determined by the advisory committee established in 3 this section. The board shall communicate with prescribers and 4 dispensers to more effectively manage the medications of their 5 patients in the manner recommended by the advisory committee. All 6 other reports produced by the board shall be kept confidential. The 7 board shall maintain the information required by this article for 8 a period of not less than five years. Notwithstanding any other 9 provisions of this code to the contrary, data obtained under the 10 provisions of this article may be used for compilation of 11 educational, scholarly or statistical purposes, and may be shared 12 with the West Virginia Department of Health and Human Resources for 13 those purposes, as long as the identities of persons or entities 14 and any personally identifiable information, including protected 15 health information, contained therein shall be redacted, scrubbed 16 or otherwise irreversibly destroyed in a manner that will preserve 17 the confidential nature of the information. remain confidential. No 18 individual or entity required to report under section four of this 19 article may be subject to a claim for civil damages or other civil 20 relief for the reporting of information to the Board of Pharmacy as 21 required under and in accordance with the provisions of this 22 article.

23 <u>(3) The board shall establish an advisory committee to</u>
24 <u>develop, implement and recommend parameters to be used in</u>
25 identifying abnormal or unusual usage patterns of patients in this

- 1 state. This advisory committee shall:
- 2 (A) Consist of the following members: A physician licensed by
- 3 the West Virginia Board of Medicine, a dentist licensed by the West
- 4 Virginia Board of Dental Examiners, a physician licensed by the
- 5 West Virginia Board of Osteopathy, a licensed physician certified
- 6 by the American Board of Pain Medicine, a licensed physician board
- 7 <u>certified in medical oncology recommended by the West Virginia</u>
- 8 State Medical Association, a licensed physician board certified in
- 9 palliative care recommended by the West Virginia Center on End of
- 10 Life Care, a pharmacist licensed by the West Virginia Board of
- 11 Pharmacy, a licensed physician member of the West Virginia Academy
- 12 of Family Physicians, an expert in drug diversion and such other
- 13 members as determined by the board.
- 14 (B) Recommend parameters to identify abnormal or unusual usage
- 15 patterns of controlled substances for patients in order to prepare
- 16 reports as requested in accordance with subsection (a), subdivision
- 17 (2) of this section.
- 18 (C) Make recommendations for training, research and other
- 19 areas that are determined by the committee to have the potential to
- 20 reduce inappropriate use of prescription drugs in this state,
- 21 including, but not limited to, studying issues related to diversion
- 22 of controlled substances used for the management of opioid
- 23 addiction.
- 24 (D) Monitor the ability of medical services providers, health
- 25 care facilities, pharmacists and pharmacies to meet the twenty-four

- 1 hour reporting requirement for the Controlled Substances Monitoring
- 2 Program set forth in section three of this article, and report on
- 3 the feasibility of requiring real-time reporting.
- 4 (E) Establish outreach programs with local law enforcement to
- 5 provide education to local law enforcement on the requirements and
- 6 use of the Controlled Substances Monitoring Program database
- 7 established in this article.
- (b) The Board of Pharmacy shall create a West Virginia 8 Controlled Substances Monitoring Program Database Review Committee 10 of individuals consisting of two prosecuting attorneys from West 11 Virginia counties, two physicians with specialties which require 12 extensive use of controlled substances and a pharmacist who is 13 trained in the use and abuse of controlled substances. The review 14 committee may determine that an additional physician who is an 15 expert in the field under investigation be added to the team when the facts of a case indicate that the additional expertise is required. The review committee, working independently, may query 18 the database based on parameters established by the advisory 19 committee. The review committee may make determinations on a 20 case-by-case basis on specific unusual prescribing or dispensing 21 patterns indicated by outliers in the system or abnormal or unusual 22 usage patterns of controlled substances by patients which the 23 <u>review committee has reasonable cause to believe necessitates</u> 24 <u>further action by law enforcement or the licensing board having</u> 25 jurisdiction over the prescribers or dispensers under

1 consideration. The review committee shall also review notices 2 provided by the chief medical examiner pursuant to subsection (h), 3 section ten, article twelve, chapter sixty-one of this code and 4 determine on a case-by-case basis whether a practitioner who 5 prescribed or dispensed a controlled substance resulting in or 6 contributing to the drug overdose may have breached professional or 7 occupational standards or committed a criminal act when prescribing 8 the controlled substance at issue to the decedent. Only in those 9 cases in which there is reasonable cause to believe a breach of 10 professional or occupational standards or a criminal act may have 11 occurred, the review committee shall notify the appropriate 12 professional licensing agency having jurisdiction over the 13 applicable prescriber or dispenser and appropriate law-enforcement 14 agencies and provide pertinent information from the database for 15 their consideration. The number of cases identified shall be 16 determined by the review committee based on a number that can be 17 adequately reviewed by the review committee. The information 18 obtained and developed may not be shared except as provided in this 19 article and is not subject to the provisions of chapter twenty-20 <u>nine-b of this code or obtainable as discovering in civil matters</u> 21 absent a court order.

22 <u>(c) The Board of Pharmacy is responsible for establishing and</u>
23 providing administrative support for the advisory committee and the
24 West Virginia Controlled Substances Monitoring Program Database
25 Review Committee. The advisory committee and the review committee

- 1 shall elect a chair by majority vote. Members of the advisory
- 2 committee and the review committee may not be compensated in their
- 3 capacity as members but shall be reimbursed for reasonable expenses
- 4 incurred in the performance of their duties.
- 5 (d) The board shall promulgate rules with advice and consent
- 6 of the advisory committee, in accordance with the provisions of
- 7 article three, chapter twenty-nine-a of this code on or before June
- 8 1, 2013. The legislative rules must include, but shall not be
- 9 limited to, the following matters: (1) Identifying parameters used
- 10 in identifying abnormal or unusual prescribing or dispensing
- 11 patterns; (2) processing parameters and developing reports of
- 12 abnormal or unusual prescribing or dispensing patterns for
- 13 patients, practitioners and dispensers; (3) establishing the
- 14 information to be contained in reports and the process by which the
- 15 reports will be generated and disseminated; and (4) setting up
- 16 processes and procedures to ensure that the privacy,
- 17 confidentiality, and security of information collected, recorded,
- 18 transmitted and maintained by the review committee is not disclosed
- 19 except as provided in this section.
- 20 (b) (e) All practitioners, as that term is defined in section
- 21 one hundred-one, article two of this chapter who prescribe or
- 22 dispense schedule II, III or IV controlled substances shall, on or
- 23 before July 1, 2011, have online or other form of electronic access
- 24 to the West Virginia Controlled Substances Monitoring Program
- 25 database;

(c) (f) Persons or entities with access to the West Virginia
Controlled Substances Monitoring Program database pursuant to this
section may, pursuant to rules promulgated by the Board of
Pharmacy, delegate appropriate personnel to have access to said

5 database;

- 6 (d) (g) Good faith reliance by a practitioner on information
 7 contained in the West Virginia Controlled Substances Monitoring
 8 Program database in prescribing or dispensing or refusing or
 9 declining to prescribe or dispense a schedule II, III or IV
 10 controlled substance shall constitute an absolute defense in any
 11 civil or criminal action brought due to prescribing or dispensing
- (e) The Board of Pharmacy is hereby authorized to promulgate

 14 an emergency rule under chapter twenty-nine-a to effectuate the

 15 amendments to this section enacted during the 2010 Regular Session

 16 of the Legislature.

12 or refusing or declining to prescribe or dispense; and

(h) A prescribing or dispensing practitioner may notify law enforcement of a patient who, in the prescribing or dispensing practitioner's judgment, may be in violation of section four hundred ten, article four of this chapter, based on information obtained and reviewed from the controlled substances monitoring database. A prescribing or dispensing practitioner who makes a notification pursuant to this subsection is immune from any civil, administrative or criminal liability that otherwise might be incurred or imposed because of the notification if the notification

- 1 is made in good faith.
- 2 (f) (i) Nothing in the article shall may be construed to
- 3 requirea require a practitioner to access the West Virginia
- 4 Controlled Substances Monitoring Program database <u>except as</u>
- 5 provided in section five-a of this article.
- 6 (j) The Board of Pharmacy shall provide an annual report on
- 7 the West Virginia Controlled Substance Monitoring Program to the
- 8 Legislative Oversight Commission on Health and Human Resources
- 9 Accountability with recommendations for needed legislation no later
- 10 than January 1 of each year.
- 11 §60A-9-5a. Practitioner requirements to conduct annual search of the database; required rulemaking.
- initially prescribing 13 (a) Upon or dispensing 14 pain-relieving controlled substance for a patient and at least 15 annually thereafter should the prescriber or dispenser continue to 16 treat the patient with controlled substances, all persons with 17 prescriptive or dispensing authority and in possession of a valid 18 Drug Enforcement Administration registration identification number 19 and, who are licensed by the Board of Medicine as set forth in 20 article three, chapter thirty of this code, the Board of Registered 21 Professional Nurses as set forth in article seven, chapter thirty 22 of this code, the Board of Dental Examiners as set forth in article 23 four, chapter thirty of this code and the Board of Osteopathy as 24 set forth in article fourteen, chapter thirty of this code shall 25 access the West Virginia Controlled Substances Monitoring Program

- 1 database for information regarding specific patients for whom they
 2 are providing pain-relieving controlled substances as part of a
 3 course of treatment for chronic, nonmalignant pain but who are not
 4 suffering from a terminal illness. The information obtained from
 5 accessing the West Virginia Controlled Substances Monitoring
 6 Program database for the patient shall be documented in the
 7 patient's medical record. A pain-relieving controlled substance
 8 shall be defined as set forth in section one, article three-a,
 9 chapter thirty of this code.
- 10 (b) The various boards mentioned in subsection (a) above shall 11 promulgate both emergency and legislative rules pursuant to the 12 provisions of article three, chapter twenty-nine-a of this code to 13 effectuate the provisions of this section.

14 §60A-9-7. Criminal penalties.

- 15 (a) Any person who is required to submit information to the 16 state Board of Pharmacy pursuant to the provisions of this article 17 who fails to do so as directed by the board shall be is guilty of 18 a misdemeanor and, upon conviction thereof, shall be fined not less 19 than \$100 nor more than \$500.
- (b) Any person who is required to submit information to the state Board of Pharmacy pursuant to the provisions of this article who knowingly and willfully refuses to submit the information required by this article shall be is guilty of a misdemeanor and, upon conviction thereof, shall be confined in a county or regional jail not more than six months or fined not more than \$1,000, or

- 1 both confined or fined.
- (c) Any person who is required by the provisions of this article to submit information to the state Board of Pharmacy who knowingly submits thereto information known to that person to be false or fraudulent shall be is guilty of a misdemeanor and, upon conviction thereof, shall be confined in a county or regional jail not more than one year or fined not more than \$5,000, or both confined or fined.
- 9 (d) Any prescriber or dispenser who is required to access the
 10 information contained in the West Virginia Controlled Substances
 11 Monitoring Program database as set forth in subsection (a) of
 12 section five-a of this article and fails to do so as directed by
 13 the rules of their licensing board shall be subject to such
 14 discipline as the licensing board deems appropriate.
- 15 (d) (e) Any person granted access to the information required 16 by the provisions of this article to be maintained by the state 17 Board of Pharmacy, who shall willfully disclose the information 18 required to be maintained by this article in a manner inconsistent 19 with legitimate law-enforcement purpose, а legitimate 20 professional regulatory purpose, the terms of a court order or as 21 otherwise expressly authorized by the provisions of this article 22 shall be is guilty of a misdemeanor and, upon conviction thereof, 23 shall be confined in a county or regional jail for not more than 24 six months or fined not more than \$1,000, or both confined or 25 fined.

- 1 (f) Unauthorized access or use or unauthorized disclosure for
- 2 reasons unrelated to the purposes of this article of the
- 3 information in the database is a felony punishable by imprisonment
- 4 in a state correctional facility for not less than one year nor
- 5 more than five years or fined not less than \$3,000 nor more than
- 6 \$10,000, or both imprisoned or fined.

7 §60A-9-8. Creation of Fight Substance Abuse Fund.

- 8 There is hereby created a special revenue account in the state
- 9 treasury, designated the Fight Substance Abuse Fund, which shall be
- 10 an interest-bearing account and may be invested in accordance with
- 11 the provisions of article six, chapter twelve of this code, with
- 12 interest income a proper credit to the fund. The fund shall
- 13 consist of appropriations by the Legislature, gifts, donations or
- 14 any other source. Expenditures from the fund shall be for the
- 15 following purposes: to provide funding for substance abuse
- 16 prevention, treatment, treatment coordination and education.

17 ARTICLE 10. METHAMPHETAMINE LABORATORY ERADICATION ACT.

18 §60A-10-3. Definitions.

- 19 In this article:
- 20 (a) "Board of Pharmacy" or "board" means the West Virginia
- 21 Board of Pharmacy established by the provisions of article five,
- 22 chapter thirty of this code.
- 23 (b) "Designated precursor" means any drug product made subject
- 24 to the requirements of this article by the provisions of section

- 1 seven of this article.
- 2 (c) "Distributor" means any person within this state or
- 3 another state, other than a manufacturer or wholesaler, who sells,
- 4 delivers, transfers or in any manner furnishes a drug product to
- 5 any person who is not the ultimate user or consumer of the product.
- 6 (d) "Drug product" means a pharmaceutical product that
- 7 contains as its single active ingredient ephedrine, pseudoephedrine
- 8 or phenylpropanolamine or a substance identified on the
- 9 supplemental list provided for in section seven of this article
- 10 which may be sold without a prescription and which is labeled for
- 11 use by a consumer in accordance with the requirements of the laws
- 12 and rules of this state and the federal government.
- 13 (e) "Ephedrine" means ephedrine, its salts or optical isomers
- 14 or salts of optical isomers.
- 15 (f) "Manufacturer" means any person within this state who
- 16 produces, compounds, packages or in any manner initially prepares
- 17 for sale or use any drug product or any such person in another
- 18 state if they cause the products to be compounded, packaged or
- 19 transported into this state.
- 20 (g) "National Association of Drug Diversion Investigators" or
- 21 "NADDI" means the non-profit 501(c)(3) organization established in
- 22 1989, made up of members who are responsible for investigating and
- 23 prosecuting pharmaceutical drug diversion, and that facilitates
- 24 cooperation between law enforcement, health care professionals,
- 25 state regulatory agencies and pharmaceutical manufacturers in the

- 1 <u>investigation</u> and prevention of prescription drug abuse and
- 2 diversion.
- 3 (h) "Multi-State Real-Time Tracking System" or "MSRTTS" means
- 4 the real-time electronic logging system provided by NADDI at no
- 5 cost to states that have legislation requiring real-time electronic
- 6 monitoring of precursor purchases, and agree to use the system.
- 7 MSRTTS is used by pharmacies and law enforcement to track sales of
- 8 over-the-counter (OTC) cold and allergy medications containing
- 9 precursors to the illegal drug, methamphetamine.
- 10 (g) (i) "Phenylpropanolamine" means phenylpropanolamine, its
- 11 salts, optical isomers and salts of optical isomers.
- 12 (h) (j) "Pseudoephedrine" means pseudoephedrine, its salts,
- 13 optical isomers and salts of optical isomers.
- 14 (i) (k) "Precursor" means any substance which may be used
- 15 along with other substances as a component in the production and
- 16 distribution of illegal methamphetamine.
- 17 (1) "Pharmacist" means an individual currently licensed by
- 18 this state to engage in the practice of pharmacy and pharmaceutical
- 19 care as defined in subsection (t), section one-b, article fifty
- 20 five, chapter thirty of this code.
- 21 (k) (m) "Pharmacy intern" has the same meaning as the term
- 22 "intern" as set forth in section one-b, article five, chapter
- 23 thirty of this code.
- 24 (1) (n) "Pharmacy" means any drugstore, apothecary or place

- 1 within this state where drugs are dispensed and sold at retail or
- 2 display for sale at retail and pharmaceutical care is provided
- 3 outside of this state where drugs are dispensed and pharmaceutical
- 4 care is provided to residents of this state.
- 5 (m) (o) "Pharmacy counter" means an area in the pharmacy
- 6 restricted to the public where controlled substances are stored and
- 7 housed and where controlled substances may only be sold,
- 8 transferred or dispensed by a pharmacist, pharmacy intern or
- 9 pharmacy technician.
- 10 (n) (p) "Pharmacy technician" means a registered technician
- 11 who meets the requirements for registration as set forth in article
- 12 five, chapter thirty of this code.
- 13 (o) (q) "Retail establishment" means any entity or person
- 14 within this state who sells, transfers or distributes goods,
- 15 including over-the-counter drug products, to an ultimate consumer.
- 16 (p) (r) "Schedule V" means the schedule of controlled
- 17 substances set out in section two hundred twelve, section two of
- 18 this chapter.
- 19 (q) "Single active ingredient" means those ingredients listed
- 20 on a drug product package as the only active ingredient in over the
- 21 counter medication or identified on the Schedule maintained by the
- 22 Board of Pharmacy as being primarily used in the illegal production
- 23 and distribution of methamphetamine.
- 24 (r) (s) "Superintendent of the State Police" or
- 25 "Superintendent" means the Superintendent of the West Virginia

- 1 State Police as set forth in section five, article two, chapter 2 fifteen of this code.
- 3 (s) (t) "Wholesaler" means any person within this state or 4 another state, other than a manufacturer, who sells, transfers or 5 in any manner furnishes a drug product to any other person in this 6 state for the purpose of being resold.
- 7 §60A-10-4. Purchase, receipt, acquisition and possession of
 8 substances to be used as precursor to manufacture
 9 of methamphetamine or another controlled
 10 substance; offenses; exceptions; penalties.
- (a) A pharmacy may not sell, transfer or dispense to the same person, and a person may not purchase, more than three and six-tenths grams per day or more than seven and five-tenths grams in any thirty-day period of ephedrine, pseudoephedrine or phenylpropanolamine. The limits shall apply to the total amount of ephedrine, pseudoephedrine and phenylpropanolamine contained in the products, and not the overall weight of the products.
- (1) Any person who knowingly purchases, receives or otherwise

 19 possesses more than seven and five-tenths grams within any thirty

 20 day period knowingly purchases, receives or otherwise possesses

 21 more than three packages of a drug product containing as its single

 22 active ingredient ephedrine, pseudoephedrine or phenylpropanolamine

 23 or more than nine grams in a thirty-day period of ephedrine,

 24 pseudoephedrine or phenylpropanolamine in any form shall be is

 25 guilty of a misdemeanor and, upon conviction, shall be confined in

- 1 a jail for not more than one year, fined not more than \$1,000, or 2 both fined and confined.
- 3 (2) Any pharmacy, wholesaler or other entity operating the
- 4 retail establishment which sells, transfers or dispenses a product
- 5 in violation of this section is quilty of a misdemeanor and, upon
- 6 conviction, shall be fined not more than \$1,000 for the first
- 7 offense, or more than \$10,000 for each subsequent offense.
- (b) Notwithstanding the provisions of <u>subsection subdivision</u>

 9 (a) (1) of this section, any person convicted of a second or

 10 subsequent violation of the provisions of said <u>subsection</u>

 11 <u>subdivision</u> or a statute or ordinance of the United States or

 12 another state which contains the same essential elements <u>shall be</u>

 13 <u>is</u> guilty of a felony and, upon conviction, shall be <u>confined</u>

 14 <u>imprisoned</u> in a state correctional facility for not less than one

 15 nor more than five years, fined not more than \$25,000, or both

 16 imprisoned and fined.
- 17 (c) The provisions of subsection (a) of this section shall not 18 apply to:
- 19 <u>(1) Products dispensed pursuant to a valid prescription;</u>
- (1) (2) Drug products which are for pediatric use primarily
- 21 intended for administration to children under the age of twelve;
- 22 (3) Drug products which have been determined by the Board
- 23 of Pharmacy to be in a form which is unamenable not amenable to
- 24 being used for the manufacture of methamphetamine; or

- 1 (3) (4) Persons lawfully possessing drug products in their 2 capacities as distributors, wholesalers, manufacturers, 3 pharmacists, pharmacy interns, pharmacy technicians, or health care 4 professionals. or persons possessing such drug products pursuant to 5 a valid prescription
- 6 (d) Notwithstanding any provision of this code to the 7 contrary, any person who knowingly possesses any amount of 8 ephedrine, pseudoephedrine, phenylpropanolamine or other designated 9 precursor with the intent to use it in the manufacture of 10 methamphetamine or who knowingly possesses a substance containing 11 ephedrine, pseudoephedrine or phenylpropanolamine or their salts, 12 optical isomers or salts of optical isomers in a state or form 13 which is, or has been altered or converted from the state or form 14 in which these chemicals are, or were, commercially distributed 15 shall be is guilty of a felony and, upon conviction, shall be 16 confined imprisoned in a state correctional facility for not less 17 than two nor more than ten years, fined not more than \$25,000, or
- (e) (1) Any pharmacy, wholesaler, manufacturer or distributor 20 of drug products containing as their single active ingredient 21 ephedrine, pseudoephedrine, phenylpropanolamine, their salts or 22 optical isomers or salts of optical isomers or other designated 23 precursor shall obtain a registration annually from the State Board 24 of Pharmacy as described in section six of this article. Any such 25 pharmacy, wholesaler, manufacturer or distributor shall keep

18 both imprisoned and fined.

- 1 complete records of all sales and transactions as provided in 2 section eight of this article. The records shall be gathered and 3 maintained pursuant to legislative rule promulgated by the Board of 4 Pharmacy.
- 5 (2) Any drug products possessed without a registration as 6 provided in this section are subject to forfeiture upon conviction 7 for a violation of this section.
- 8 (3) In addition to any administrative penalties provided by 9 law, any violation of this subsection is a misdemeanor, punishable 10 upon conviction by a fine in an amount not more than \$10,000.
- 11 §60A-10-5. Restrictions on the sale, transfer or delivery of certain drug products; penalties.
- (a) No pharmacy or individual may display, offer for sale or 14 place a drug product containing as its single active ingredient 15 ephedrine, pseudoephedrine or phenylpropanolamine or other 16 designated precursor where the public may freely access the drug 17 product. All such drug products or designated precursors shall be 18 placed behind a pharmacy counter where access is restricted to a 19 pharmacist, a pharmacy intern, a pharmacy technician or other 20 pharmacy employee.
- (b) All storage of drug products regulated by the provisions 22 of this section shall be in a controlled and locked access location 23 that is not accessible by the general public and shall maintain 24 strict inventory control standards and complete records of quantity 25 of the product maintained in bulk form.

- 1 (c) No pharmacy shall may sell, deliver or provide any drug 2 product regulated by the provisions of this section to any person 3 who is under the age of eighteen.
- (d) If a drug product regulated by the provisions of this section is transferred, sold or delivered, the individual, pharmacy or retail establishment transferring, selling or delivering the drug product shall offer to have a pharmacist provide patient counseling, as defined by section one-b, article five, chapter thirty of this code and the rules of the Board of Pharmacy, to the person purchasing, receiving or acquiring the drug product in order to improve the proper use of the drug product and to discuss contraindications.
- (d) (e) If a drug product regulated by the provisions of this section is transferred, sold or delivered, the individual, pharmacy or retail establishment transferring, selling or delivering the drug product shall require the person purchasing, receiving or otherwise acquiring the drug product to:
- 18 (1) Produce a government-issued photo identification showing 19 his or her date of birth; and
- 20 (2) Sign a form logbook, in either paper or electronic format,
 21 containing the information set forth in subsection (b), section
 22 eight of this article and attesting to the validity of such the
 23 information.
- 24 (e) (f) Any person who knowingly makes a false representation 25 or statement pursuant to the requirements of this section shall be

- 1 <u>is guilty</u> of a misdemeanor and, upon conviction, be confined in a 2 jail for not more than six months, fined not more than \$5,000, or
- 3 both fined and confined.
- 4 (q) (1) The pharmacist, pharmacy intern or pharmacy technician 5 processing the transaction shall determine that the name entered in 6 the logbook corresponds to the name provided on the identification. 7 (2) Beginning January 1, 2013, a pharmacy or retail establishment shall, before completing a sale under this section, electronically submit the information required by section eight of 10 this article to the Multi-State Real-Time Tracking System (MSRTTS) administered by the National Association of Drug Diversion 12 Investigators (NADDI): Provided, That the system is available to 13 retailers in the state without a charge for accessing the system. This system shall be capable of generating a stop-sale alert, which 15 shall be a notification that completion of the sale would result in 16 the seller or purchaser violating the quantity limits set forth in this article. The seller may not complete the sale if the system generates a stop-sale alert. The system shall contain an override function that may be used by a dispenser of a drug product who has 20 a reasonable fear of imminent bodily harm if he or she does not 21 complete a sale. Each instance in which the override function is 22 utilized shall be logged by the system. Absent negligence, 23 wantonness, recklessness or deliberate misconduct, any retailer 24 utilizing the Multi-State Real-Time Tracking System in accordance

25 with this subdivision may not be civilly liable as a result of any

- 1 act or omission in carrying out the duties required by this
- 2 subdivision and is immune from liability to any third party unless
- 3 the retailer has violated any provision of this subdivision in
- 4 relation to a claim brought for the violation.
- 5 (3) If a pharmacy or retail establishment selling a
- 6 nonprescription product containing ephedrine, pseudoephedrine or
- 7 phenylpropanolamine experiences mechanical or electronic failure of
- 8 the Multi-State Real-Time Tracking System and is unable to comply
- 9 with the electronic sales tracking requirement, the pharmacy or
- 10 retail establishment shall maintain a written log or an alternative
- 11 <u>electronic record keeping mechanism until such time as the pharmacy</u>
- 12 or retail establishment is able to comply with the electronic sales
- 13 tracking requirement.
- 14 (e) (h) This section does not apply to drug products that are
- 15 dispensed pursuant to a prescription, are pediatric products
- 16 primarily intended for administration, according to label
- 17 instructions, to children under twelve years of age.
- (f) (i) Any violation of this section is a misdemeanor,
- 19 punishable upon conviction by a fine in an amount not more than
- 20 \$10,000.
- 21 (j) The provisions of this section supersede and preempt all
- 22 local laws, ordinances, rules and regulations pertaining to the
- 23 sale of any compounds, mixtures or preparation containing
- 24 ephedrine, pseudoephedrine or phenylpropanolamine.
- 25 §60A-10-7. Restricted products; rule-making authority.

- (a) On or before July 1, 2005, the Board of Pharmacy shall 1 2 promulgate emergency and legislative rules pursuant to the 3 provision of article three, chapter twenty-nine-a of this code to 4 implement a program wherein the Board of Pharmacy shall consult 5 with the Superintendent of the State Police in identifying drug 6 products which are a designated precursor, in addition to those 7 that contain as their single active ingredient ephedrine, 8 pseudoephedrine or phenylpropanolamine, that are commonly being 9 used in the production and distribution of methamphetamine. Those 10 drug products which the Superintendent of the State Police have 11 demonstrated by empirical evidence are commonly used in the 12 manufacture of methamphetamine shall be added to a supplemental 13 list and shall be subject to all of the restrictions of this 14 article. These rules established pursuant to this section shall 15 include:
- (1) A process whereby pharmacies are made aware of all drug products that contain as their single active ingredient ephedrine, sequence phedrine and phenylpropanolamine that will be listed as a Schedule V substance and must be sold, transferred or dispensed from behind a pharmacy counter;
- (2) A process whereby pharmacies and retail establishments are made aware of additional drug products added to Schedule V that are required to be placed behind the pharmacy counter for sale, transfer or distribution can be periodically reviewed and updated.
- 25 (b) At any time after July 1, 2005, the Board of Pharmacy,

1 upon the recommendation of the Superintendent of the State Police,
2 shall promulgate emergency and legislative rules pursuant to the
3 provision of article three, chapter twenty-nine-a of this code to
4 implement an updated supplemental list of products containing the
5 controlled substances ephedrine, pseudoephedrine or
6 phenylpropanolamine as an active ingredient or any other drug used
7 as a precursor in the manufacture of methamphetamine, which the
8 Superintendent of the State Police has demonstrated by empirical
9 evidence is being used in the manufacture of methamphetamine. This
10 listing process shall comport with the requirements of subsection
11 (a) of this section.

12 §60A-10-8. Reporting requirements; confidentiality.

- (a) Whenever Until January 1, 2013, upon each there is a sale, retail, transfer or distribution of any drug product referred to in section seven of this article or another designated precursor, the pharmacist, pharmacy intern, or pharmacy technician making the rale, transfer or distribution shall report the following information for inclusion in a the central repository established and maintained by the Board of Pharmacy:
- 20 (1) The date of the transaction;
- 21 (2) The name, address and driver's license or state-issued 22 identification number of the person; and
- 23 (3) The name, quantity of packages and total gram weight of 24 the product or products purchased, received or otherwise acquired.

- (b) The information required to be reported by this section 2 shall be reported by paper log maintained at the point of sale: 3 Provided, That, beginning on January 1, 2007, reporting shall be by 4 electronic transmission to the Board of Pharmacy no more frequently 5 than once a week. Beginning on January 1, 2013, the electronic 6 transmission of the information required to be reported in 7 subsection (a) of this section shall be reported to the MSRTTS, and 8 shall be made in real time at the time of the transaction.
- 9 (c) The information required by this section shall be the 10 property of the state. The information shall be disclosed as 11 appropriate to the federal Drug Enforcement Administration and to 12 state and local law-enforcement agencies. The information shall 13 not be accessed, used or shared for any purpose other than to 14 ensure compliance with this article and federal law. 15 pharmacy shall have no duty to retain a copy of the information in 16 any format once the information has been reported to the Board of 17 Pharmacy as required by this section. NADDI shall forward state 18 transaction records in the MSRTTS to the West Virginia State Police 19 weekly, and provide real-time access to MSRTTS information through 20 the MSRTTS online portal to authorized agents of the federal Drug 21 Enforcement Administration and certified law enforcement in this 22 and other states for use in the detection of violations of this 23 article or of federal laws designed to prevent the illegal use, 24 production or distribution of methamphetamine.
- 25 §60A-10-11. Reporting to the Legislative Oversight Commission on

1 Health and Human Resources Accountability.

- On or before December 1, 2005 Beginning July 1, 2013, the

 Superintendent of the West Virginia State Police shall submit a an

 annual report no later than July 1 of each year including findings,

 conclusions and recommendations, together with drafts of any

 legislation necessary, to improve the effectiveness of a reduction

 in illegal methamphetamine production and distribution to the

 Regislative Oversight Commission on Health and Human Resources

 Accountability for consideration with data and statistics related

 to methamphetamine use, production and distribution in this state

 including, but not limited to, the number of clandestine

 methamphetamine lab incidents per year.
- 13 CHAPTER 61. CRIMES AND OTHER PUNISHMENT.
- 14 ARTICLE 12. POSTMORTEM EXAMINATIONS.
- 15 §61-12-10. When autopsies made and by whom performed; records of

 date investigated; copies of records and

 information; reporting requirements.
- (a) If in the opinion of the chief medical examiner, or of the county medical examiner of the county in which the death in question occurred, it is advisable and in the public interest that an autopsy be made, or if an autopsy is requested by either the prosecuting attorney or the judge of the circuit court or other court of record having criminal jurisdiction in that county, an autopsy shall be conducted by the chief medical examiner or his or

- 1 her designee, by a member of his <u>or her</u> staff, or by a competent 2 pathologist designated and employed by the chief medical examiner 3 under the provisions of this article. For this purpose, the chief 4 medical examiner may employ any county medical examiner who is a 5 pathologist who holds board certification or board eligibility in 6 forensic pathology or has completed an American Board of Pathology 7 fellowship in forensic pathology to make the autopsies, and the 8 fees to be paid for autopsies under this section shall be in 9 addition to the fee provided for investigations pursuant to section 10 eight of this article. A full record and report of the findings 11 developed by the autopsy shall be filed with the office of the 12 chief medical examiner by the person making the autopsy.
- (b) Within the discretion of the chief medical examiner, or of
 the person making the autopsy, or if requested by the prosecuting
 to attorney of the county, or of the county where any injury
 contributing to or causing the death was sustained, a copy of the
 report of the autopsy shall be furnished to the prosecuting
 attorney.
- (c) The office of the chief medical examiner shall keep full, complete and properly indexed records of all deaths investigated, containing all relevant information concerning the death and the autopsy report if such be an autopsy report is made. Any prosecuting attorney or law-enforcement officer may secure copies of these records or information necessary for the performance of his or her official duties.

- (d) Copies of these records or information shall be furnished, upon request, to any court of law, or to the parties therein to whom the cause of death is a material issue, except where the court determines that interests in a civil matter conflict with the interests in a criminal proceeding, in which case the interests in the criminal proceeding shall take precedence. The office of chief medical examiner shall be reimbursed a reasonable rate by the requesting party for costs incurred in the production of records under this subsection and subsection (c) of this section.
- 10 (e) The chief medical examiner is authorized to release
 11 investigation records and autopsy reports to the multidisciplinary
 12 team authorized by section three, article five-d, chapter
 13 forty-nine of this code and as authorized in subsection (h) of this
 14 section. At the direction of the Secretary of the Department of
 15 Health and Human Resources the chief medical examiner may release
 16 records and information to other state agencies when considered to
 17 be in the public interest.
- (f) Any person performing an autopsy under this section is 19 empowered to keep and retain, for and on behalf of the chief 20 medical examiner, any tissue from the body upon which the autopsy 21 was performed which may be necessary for further study or 22 consideration.
- 23 (g) In cases of the death of any infant in the State of West
 24 Virginia where sudden infant death syndrome is the suspected cause
 25 of death and the chief medical examiner or the medical examiner of

- 1 the county in which the death in question occurred considers it 2 advisable to perform an autopsy, it is the duty of the chief 3 medical examiner or the medical examiner of the county in which the
- 4 death occurred to notify the sudden infant death syndrome program
- 5 within the division of maternal and child health and to inform the
- 6 program of all information to be given to the infant's parents.
- 7 (h) If the chief medical officer determines that a drug
- 8 overdose is the cause of death of a person, the chief medical
- 9 examiner shall provide notice of the death to the West Virginia
- 10 Controlled Substances Monitoring Program Database Review Committee
- 11 established pursuant to subsection (b), section five, article nine,
- 12 chapter sixty-a of this code and shall include in the notice any
- 13 <u>information relating to the cause of the fatal overdose.</u>